

**BY ORDER OF THE SECRETARY  
OF THE AIR FORCE**

**AIR FORCE POLICY DIRECTIVE 10-27**

**16 OCTOBER 2014**

**Operations**

**CIVIL AIR PATROL**



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This directive establishes Air Force policy concerning the Civil Air Patrol (CAP). This policy directive implements 10 U.S.C. §§ 9441-9448. CAP is both a federally supported, congressionally chartered non-profit corporation and a volunteer civilian auxiliary of the Air Force. The Secretary of the Air Force (SECAF) may use the services of CAP to fulfill the non-combat programs and missions of the Air Force. Ensure that all records created as a result of processes prescribed in this publication are maintained in accordance with Air Force Manual (AFMAN) 33-363, *Management of Records*, and disposed of in accordance with the Air Force Records Disposition Schedule (RDS) located in the Air Force Records Information Management System (AFRIMS). Refer recommended changes and questions about this publication to the Office of Primary Responsibility (OPR) using the AF Form 847, *Recommendation for Change of Publication*; route AF Forms 847 from the field through the appropriate functional chain of command.

**SUMMARY OF CHANGES**

This document has been extensively revised and needs to be reviewed in its entirety. Significant changes reflect CAP's new corporate governance structure and clarification for CAP's status as an auxiliary of the Air Force when performing designated Air Force-assigned missions. Additionally, this directive delegates approval authority and assigns responsibilities to certain Air Force agencies concerning CAP activities.

## 1. Overview.

1.1. CAP Purposes. Pursuant to 36 U.S.C. § 40302, the purposes of the Civil Air Patrol (CAP) are as follows:

1.1.1. To encourage and aid citizens of the United States in contributing their efforts, services, and resources in developing aviation and in maintaining air supremacy; and to encourage and develop by example the voluntary contribution of private citizens to the public welfare.

1.1.2. To provide aviation education and training, especially to its senior and cadet members.

1.1.3. To encourage and foster civil aviation in local communities.

1.1.4. To provide an organization of private citizens with adequate facilities to assist in meeting local and national emergencies.

1.1.5. To assist the Department of the Air Force in fulfilling its non-combat programs and missions.

**2. CAP Mission Status.** CAP may conduct its activities as either an auxiliary of the Air Force or in its corporate status:

2.1. Air Force Auxiliary. Pursuant to 10 U.S.C. § 9442, CAP is an auxiliary of the Air Force when the services of CAP are used by any department or agency in any branch of the Federal Government. CAP may only support an agency or department of the Federal Government in its capacity as the Air Force Auxiliary.

2.1.1. Use by the Air Force. The Secretary of the Air Force (SECAF) may use the services of CAP to fulfill non-combat programs and missions of the Air Force. As an auxiliary of the Air Force, CAP support may include, but is not limited to, Air Force-assigned missions (AFAMs) in support of homeland security operations, consequence management, support to civilian law enforcement, training missions, search and rescue, disaster relief, cadet orientation flights and other civil and military support. Other CAP activities may be approved as AFAMs when they support Air Force non-combat programs and missions.

2.2. Congressionally Chartered Nonprofit Corporation. Pursuant to 10 U.S.C. § 9443, CAP Corporation may use federally provided resources to provide assistance requested by state and local governmental authorities and non-governmental organizations (NGOs) to perform disaster relief missions and other emergency or non-emergency public purpose missions and activities. CAP may also use federally provided resources to perform certain missions that fulfill its corporate purposes as described in 36 U.S.C. § 40302.

**3. Policy.** It is Air Force policy that:

3.1. Employment Considerations. As the civilian auxiliary of the Air Force, CAP participation in AFAMs is strictly voluntary. The SECAF, or his/her delegatee, will determine whether CAP assets will be employed. All missions assigned to CAP by the Air Force will be reviewed for compliance with applicable law and regulation by the appropriate Air Force authority.

3.2. Air Force Auxiliary Mission Approval Authority. The Air Force authorizes and approves all CAP missions as the Air Force Auxiliary.

3.3. Air Force Support for CAP. The Air Force may furnish equipment, supplies, appropriated funds, personnel, and other resources necessary to enable CAP to fulfill its Air Force-assigned missions. The specific forms of allowable Air Force support are set forth in 10 U.S.C. § 9444.

3.4. Air Force Regulation of CAP Corporate Activities. Pursuant to 10 U.S.C. § 9448, the SECAF shall prescribe regulations for governing the conduct of the activities of CAP when it is performing its duties as the Air Force Auxiliary and when it is receiving support by the Air Force and Federal Agencies. Subject to approval by the Secretary of Defense, the Secretary of the Air Force shall prescribe regulations and oversee corporate activities that are supported by appropriated funds, use assets procured with appropriated funds, or involve matters where CAP's activities could give rise to the appearance of Air Force endorsement of the activities or otherwise may be detrimental to the Federal Government.

3.5. Cooperative Agreement between the CAP and the Air Force. The Air Force will use a Cooperative Agreement (CA), including a Statement of Work (SOW), to define the overall working relationships between the CAP and the Air Force, pursuant to 10 U.S.C. §§ 9441-9448, and to facilitate the transfer of Federal resources to CAP. The CA shall be consistent with Department of Defense Grant and Agreement Regulations (DoDGARs), will address programmatic requirements, and will outline the responsibilities of each organization. All CAP programs and missions supported by federal funds shall be addressed in the SOW. To the greatest extent possible, the terms of the CA will be read consistent with pertinent provisions of applicable Air Force Instructions. Conflicts between an Air Force Instruction and the CA will be resolved following receipt of legal review by a servicing Staff Judge Advocate.

3.6. Liability. For purposes of the Federal Tort Claims Act (FTCA), CAP is deemed to be an instrumentality of the United States when carrying out, executing and/or providing direct support to AFAMs. When performing AFAM duties or providing direct support to an AFAM, the Federal Employees Compensation Act (FECA) covers CAP members (age 18 and older). FTCA/FECA coverage does not extend to any CAP corporate activity. The Air Force may provide appropriated funds for paying the cost of liability insurance to cover CAP missions and activities carried out as a federally chartered non-profit corporation.

**4. Responsibilities and Authorities.** The SECAF hereby delegates and assigns the following authority and responsibilities concerning CAP:

4.1. The Assistant Secretary of the Air force for Manpower and Reserve Affairs (SAF/MR), on behalf of the SECAF, is responsible for strategic guidance, policy direction, and oversight of all matters that pertain to the formulation and review of Air Force plans, policies, programs, and budgets affecting CAP.

4.2. The Deputy Chief of Staff for Operations, Plans and Requirements (AF/A3/5), on behalf of the Secretary and the Chief of Staff of the Air Force, is responsible for overall execution of Air Force plans, policies, programs, agreements, and budgets affecting CAP, including assisting in policy development, developing and implementing instructions and regulations, resource advocacy, and Air Force support.

4.3. Air Education and Training Command (AETC) will serve as the MAJCOM level force provider of CAP to the appropriate Combatant Commander and will provide program advocacy. AETC staff will provide programmatic support for CAP. Air Force Installation Contracting Agency (AFICA)/KT is authorized to approve and take all other appropriate actions with respect to CAP's Cooperative Agreement, consistent with statutes, program guidance, and/or Air Force directives. AFICA/KT will, in writing, appoint a Grants Officer from 338th Specialized Contracting Squadron and Administrative Grants Officer from 338th Specialized Contracting Squadron to execute the CA.

4.4. Air University (AU) will serve as the Numbered Air Force (NAF) level force provider for CAP and will provide advocacy to AETC.

4.5. Civil Air Patrol-United States Air Force (CAP-USAF) is responsible for day-to-day Air Force support, advice, liaison, and oversight of CAP programs, with emphasis on safety, security, and programmatic requirements. CAP-USAF personnel will be the primary functional interface between other federal agencies and CAP. The CAP-USAF/CC is the program manager for the purposes of the CAP CA and SOW.

4.6. Board of Governors. The Board of Governors (BOG) of the Civil Air Patrol is the governing body of the CAP Corporation. The BOG is composed of eleven members, four of whom are appointed by the SECAF and three members who are jointly appointed by the SECAF and the CAP National Commander. The BOG is responsible for the effective, efficient and proper management of the Corporation, subject to requirements of law and Federal regulation, including such regulations as may be prescribed in Air Force Policy Directives and Instructions pertaining to CAP. Further description of the CAP Board of Governors is contained in AFI 10-2702, *Board of Governors of the Civil Air Patrol*.

DEBORAH LEE JAMES  
Secretary of the Air Force

## Attachment 1

## GLOSSARY OF REFERENCES AND SUPPORTING INFORMATION

***References***

5, United States Code § 8141

10, United States Code §§ 9441 - 9448

36, United States Code §§ 40301 - 40307

32, Code of Federal Regulations, §§ 842.137 - 842.143

DoD 3210.6-R, *Department of Defense Grant and Agreement Regulations*, 13 April 1998

DoDD 3210.6, *Defense Grant and Agreement Regulatory System (DGARS)*, 17 December 2003

AFPD 10-8, *Defense Support of Civil Authorities (DSCA)*, 15 February 2012

AFDD 1, *Air Force Basic Doctrine, Organization, and Command*, 14 October 2011

AFI 10-2701, *Organization and Function of the Civil Air Patrol*, 29 July 2005

AFI 10-2702, *Board of Governors of the Civil Air Patrol*, 27 February 2001

Joint Publication 3-0, *Joint Operations*, 11 August 2011

HAFMD 1-24, *Assistant Secretary of the Air Force (Manpower and Reserve Affairs)*, 12 December 2008

***Prescribed Forms***

None

***Adopted Forms***

AF Form 847, *Recommendation for Change of Publication*

***Abbreviations and Acronyms***

**AETC**—Air Education and Training Command

**AFAM**—Air Force Assigned Mission

**AU**—Air University

**BOG**—Board of Governors

**CA**—Cooperative Agreement

**CAP**—Civil Air Patrol

**CAP**—USAF – Civil Air Patrol-United States Air Force

**DoDGARs**—Department of Defense Grant and Agreement Regulations

**FECA**—Federal Employee Compensation Act

**FTCA**—Federal Tort Claims Act

**NAF**—Numbered Air Force

**NGO**—Non-governmental Organization

**SECAF**—Secretary of the Air Force

**SOW**—Statement of Work